License Reform Project

First Draft of License Consolidation – For Discussion Only

March 8, 2019



We have developed a starting point to drive conversations forward This draft is solely designed to begin a more fruitful conversation with stakeholders

- In order to drive conversations on license consolidation forward, we have developed a draft consolidation
- This draft is a working document solely designed to drive conversation, it should not be considered a formal proposal or official position of Virginia ABC
- This draft should be considered a starting place in order to begin moving towards achieving a proposal by the end of May



Draft proposal reduces number of licenses and permits by 60%

We have established a framework of Retail, Industry, Marketplace, Specialty, and Banquet

- Retail licenses represent most of the final tier in alcohol distribution: restaurants, hotels, clubs, grocery stores, gas stations, caterers, etc.
- Industry licenses represent the Commonwealth's alcohol manufacturers, wholesalers, importers, shippers, etc.
- Marketplace licenses represent those businesses wishing to serve alcohol
 on a complimentary basis in limited quantities to customers of their
 existing business, such as spas, jewelry stores, tailors, etc.
- Specialty licenses focus on nuanced license applications requiring specific code or regulatory needs, such as passenger carriers, amphitheaters, annual banquets, commercial lifestyle centers, culinary, etc.
- Banquets refers to single or multiple day licenses



Draft proposal reduces number of Retail licenses from 34 to 12+

Licenses linked to wholesale purchasing volumes, mixed beverage includes On Premise beer and wine

	Current # Licenses	New # Licenses	License Class Parameters	Qualification & Privilege Changes	Current # Licensees
Beer/Wine On Premise	3	3+	Based on wholesale beer/wine purchase volume (TBD)	Hotels, Restaurants, Clubs, Hospitals, Historic Cinemas	660
Beer/Wine On/Off Premise	11	3+	Based on wholesale beer/wine purchase volume (TBD)	Hotels, Restaurants, Clubs, Gourmet Oyster Houses; all would include Delivery and Keg	2,468
Beer/Wine Off Premise	8	3+	Based on wholesale beer/wine purchase volume (TBD)	Grocery, Convenience, Gas, Gift Shop, Gourmet Shop; all would include Delivery and Keg	7,090
Mixed Bev On Premise	12	3+	Based on wholesale beer/wine/spirits purchase volume (TBD)	Restaurants, Hotels, Clubs, Caterers; all would include On Premise Beer and Wine	5,666

Note: Recommend shifting Keg Registration from \$65 permit fee to actual cost of books ordered



Draft proposal reduces number of Manufacturer Industry licenses from 54 to 10

Simplification includes Off Premise and Shipping privilege expansion for all breweries/wineries

	Current # Licenses	New # Licenses	License Class Parameters	Qualification & Privilege Changes	Current # Licensees
Breweries	35	3	Based on brew volume, no change to current volumes	Limited Brewery a qualification, and includes Off Premise Farm Winery via Wholesale tier; all would include Off Premise, Delivery, Shipping, and Keg	338
Wineries	15	4	Based on wine volume, no change to volumes or Farm Winery requirements	Farm Winery now includes Off Premise Limited Brewery via Wholesale tier; all would include Off Premise, Delivery, Shipping, and Keg	574
Distilleries	4	3	Based on distill volume, no change to current volumes	No changes, Fruit Distillers license eliminated	72

Note: Recommend shifting Keg Registration from \$65 permit fee to actual cost of books ordered



Draft proposal reduces number of other Industry licenses from 27 to 22

There are no substantive changes to these classes of licenses

	Current # Licenses	New # Licenses	License Class Parameters	Qualification & Privilege Changes	Current # Licensees
Wholesale	7	7	Based on wholesale beer/wine sales volume	No changes	501
Specialty	13	8	Varies, no changes	Gourmet Brewing, Marketing Portal, Bottler, Internet Retailers, Out of Bond, Fulfilment Warehouse	94
Importer	4	4	Varies, no changes	No changes	603
Out of State Shipper	3	3	Varies, no changes	No changes	1,233



Marketplace draft proposal reduces non-sales licenses from 14 to 2

Proliferation concerns result in recommendation for additional evaluation between now and May 31

New # **License Class Qualification & Current # Current # Privilege Changes** Licenses Licenses **Parameters** Licensees Recommend evaluating volume caps, volume classes, higher **Beer/Wine** license fee, wholesaler purchase 270 requirements, sunset provision, **On Premise** and regulatory management of qualifications rather than code Recommend evaluating volume caps, volume classes, higher **Mixed Bev** license fee, wholesaler purchase **TBD** 143 requirements, sunset provision, **On Premise** and regulatory management of qualifications rather than code



Draft proposal reduces Specialty licenses from 28 to 18

Working group kept a number of critical specialty licenses intact and stand alone

	Current # Licenses	New # Licenses	License Class Parameters	Qualification & Privilege Changes	Current # Licensees
Annual Banquet	7	1	None	Includes Special Events and Performing Arts, may require code or regulatory management	101
Motor Sports Facility	3	1	None	May require code or regulatory management to avoid proliferation to small tracks	5
Passenger Carrier	3	1	None	Fee structure will require discussion and feedback	38

*Note that the following Specialty licenses remain unchanged or were previously permits: Amphitheater (1), Confectioner (7), COOP, Commercial Lifestyle Center (4), Culinary, For Profit Club, Grain, Industrial, Personal Import, Sacrament, Still, Tasting (112), Transport, Trustee/One Time, Tour/Sightseeing



Draft proposal reduces number of non-annual Banquet licenses from 13 to 7

Current process flows were instrumental in this determination

License Class Qualification & Current # Current # New # **Privilege Changes** Licenses Licenses **Parameters** Licensees Only remaining license is for beer Beer/Wine and wine manufacturers, all 4 None 462 **Banquet** others combined into MB licenses Licenses now condensed down to Special Events, Multi Day, **Mixed Bev** Including Off Premise of 20,278 None Beer/Wine, Club, and Banquet Manufacturer Distilled Spirits; all would now include beer and wine



The fee portion of this process is now shifting into high gear Activity based costing study is underway, looking at the true costs to Virginia ABC for licenses

- We are in the process of mapping out Virginia ABC processes for issuing, administering, monitoring, and enforcing licenses
- This mapping process will determine the true internal cost for licenses, identifying any true gap between license fees and the costs they drive
- We plan to share additional fee context with stakeholders in April, and include fee proposals in the May 31 proposal that will be submitted the Legislature



Next steps (March – May 2019)

Internally Focused

- Continue to look for out of the box improvements regarding license reform
- Continue activity cost study and begin building out revised fee structure
- Assess stakeholder feedback received and incorporate ideas as appropriate

Externally Focused

- Continue seeking feedback and talking with stakeholders
- Present updated draft proposal to stakeholders for final feedback
- Present final proposal to Senate Subcommittee
- Present final proposal to stakeholders for socialization with constituents/associations

